

**EPRI**

ELECTRIC POWER  
RESEARCH INSTITUTE

## **Retrofit Investment in Existing Coal-fired Generation in a 4P World**

**Victor Niemeyer**

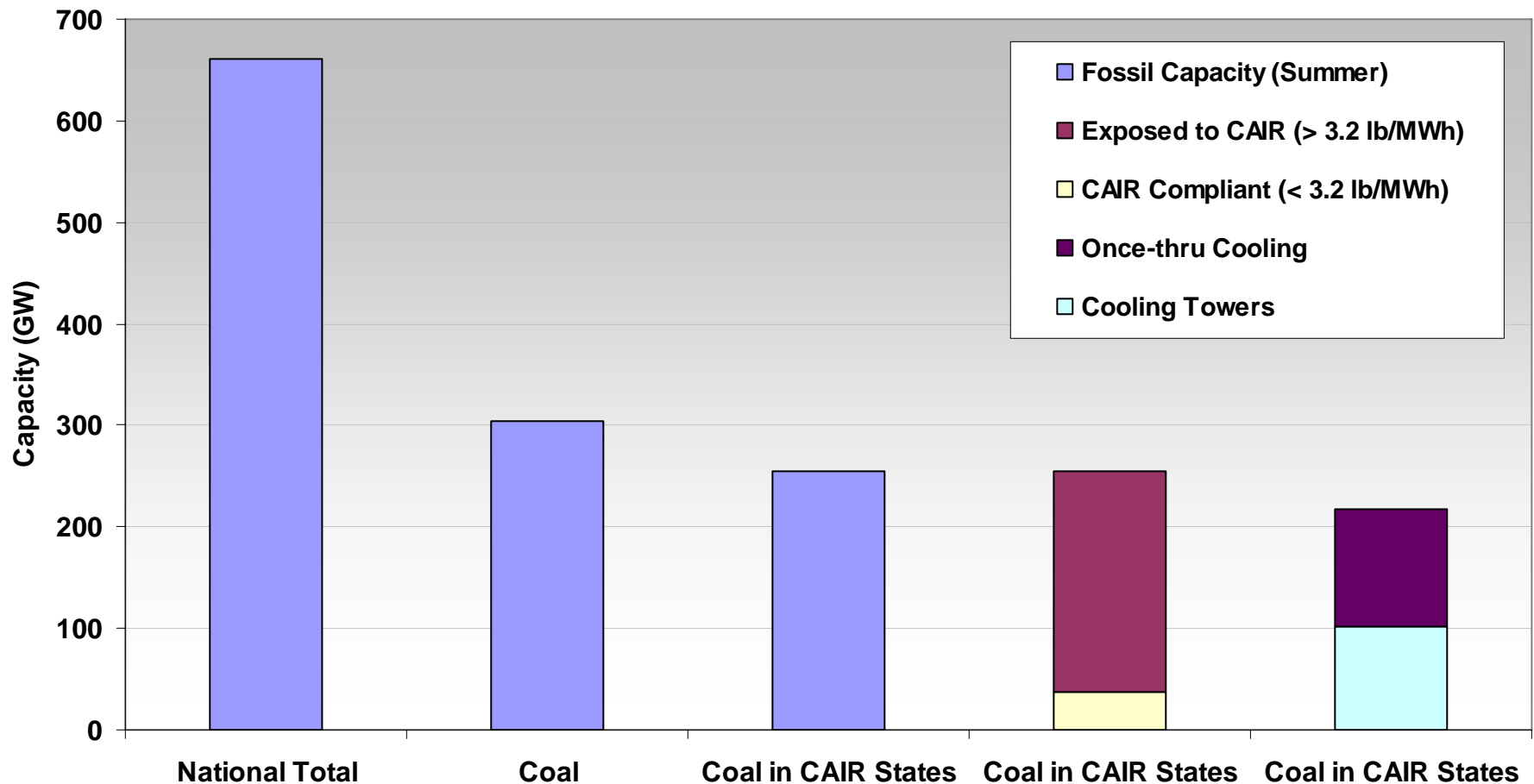
Technical Executive

**Electric Utility Environmental  
Conference 2009**

February 3, 2009

# A Large Amount of Coal Generation May Face Retrofits for SO<sub>2</sub>, NO<sub>x</sub>, Hg, or Cooling Towers

## Fossil Generation Capacity by Fuel and Regulatory Exposure



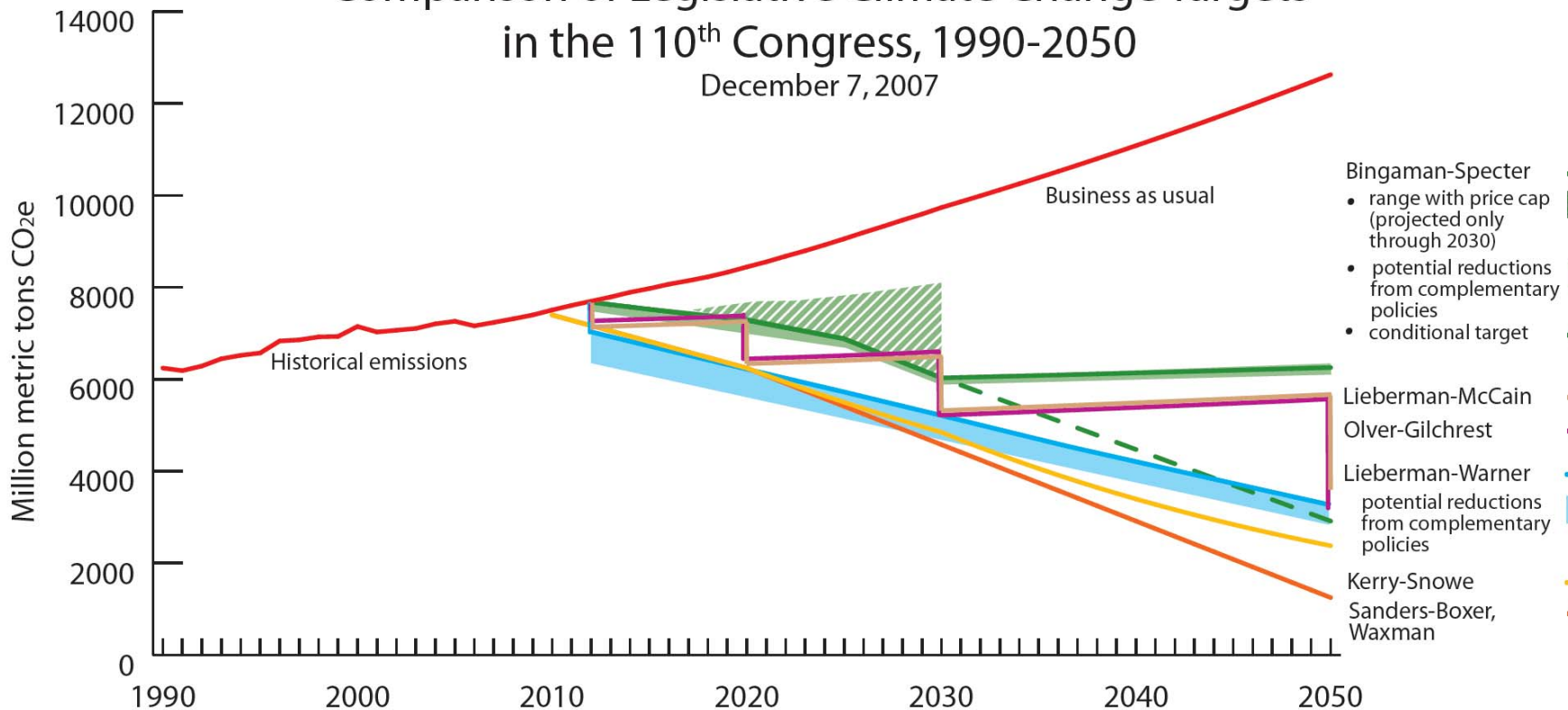
# How Much Should a Utility be Willing to Spend to Keep an Existing Coal Unit Running?



# U.S. Climate Policy Proposals Focused on Cutting Emissions Below Historic Levels

## Comparison of Legislative Climate Change Targets in the 110<sup>th</sup> Congress, 1990-2050

December 7, 2007



 WORLD RESOURCES INSTITUTE

For a full discussion of underlying methodology, assumptions and references, please see <http://www.wri.org/usclimatetargets>. WRI does not endorse any of these bills. This analysis is intended to fairly and accurately compare explicit carbon caps in Congressional climate proposals and uses underlying data that may differ from other analyses. Data post-2030 may be derived from extrapolation of EIA projections.

# Policy Cost Estimates will Be All Over the Map ... Much more Complex than SO<sub>2</sub> Program Estimates

And the Cost of Lieberman-Warner is ....

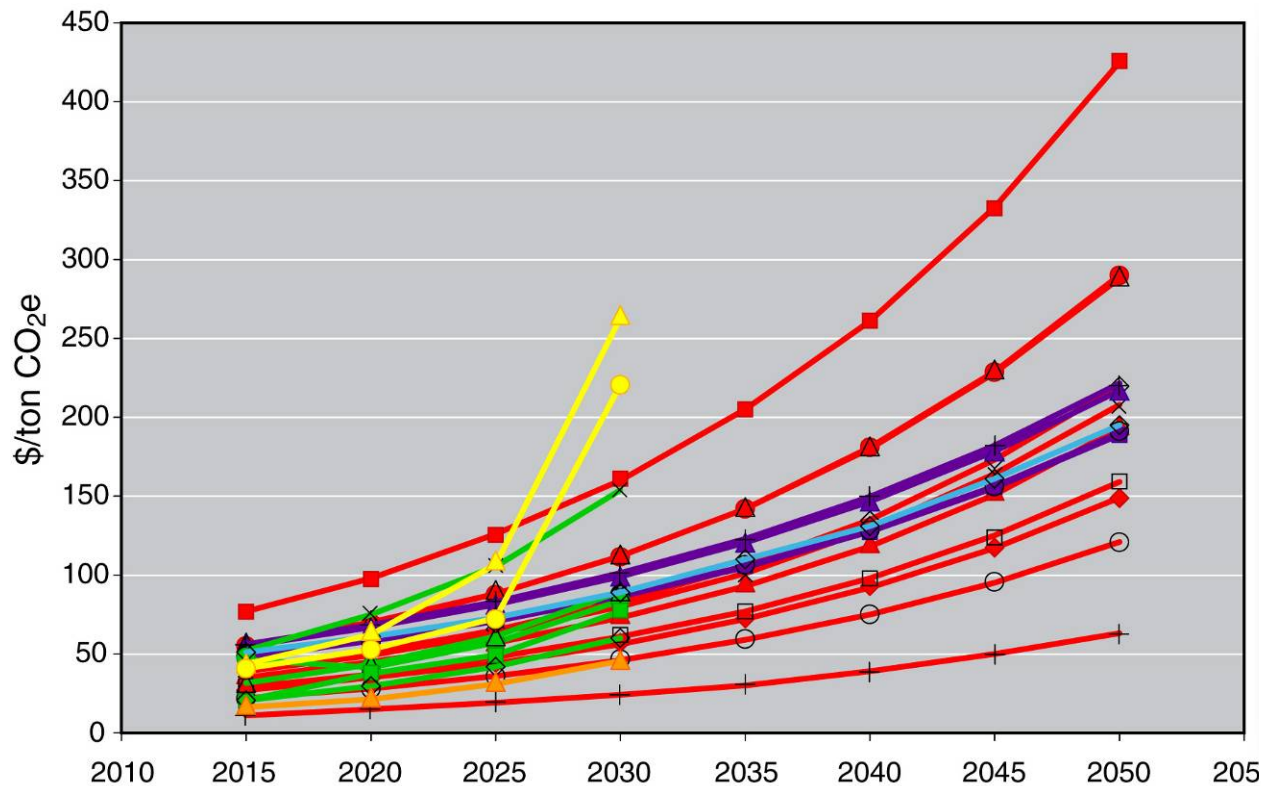


Figure shows published estimates of CO<sub>2</sub> price for Lieberman-Warner.

- Red = EPA Scenarios
- Green = EIA Scenarios

Estimates range from \$25/ton CO<sub>2</sub> to \$430/ton CO<sub>2</sub>

Most of the differences are due to assumptions rather than differences in the models

# L-W Studies Show Economy Primarily Relying on Electric Sector for Heavy Cuts in CO2

	Electric Sector	Trans- -portation	Off-sets	ROE (rest of econ)
Timing				
Near term	✓	0	?	?
Long term	✓	✓	✓	?

- Electric sector cuts are possible, near and long term, but are costly
- Transportation has role in longer term with bio fuels and EVs/PHEVs, even more costly
- Offsets a play “wild card” role

# Electric Sector is Major Source of Emissions

Electric sector's share of national total (2006)

- 33% of total GHGs
- 39% of total CO<sub>2</sub>

Shares within the electric sector CO<sub>2</sub>

- 15% from natural gas (\$7/MMBtu)
- **83% from coal (\$1.5/MMBtu)**

# Framing the Decision to Retrofit SO<sub>2</sub>, NO<sub>x</sub>, Hg Controls, or Cooling Towers

- Cost of retrofit highly dependent on plant specifics
  - layout,
  - age, size,
  - boiler type,
  - pre-existing controls,
  - region, etc.
- Retrofit costs can approach or exceed \$1,000/kW
- If don't retrofit, must close plant
- Question is, will the value of the plant's continued output exceed cost of its retrofit?

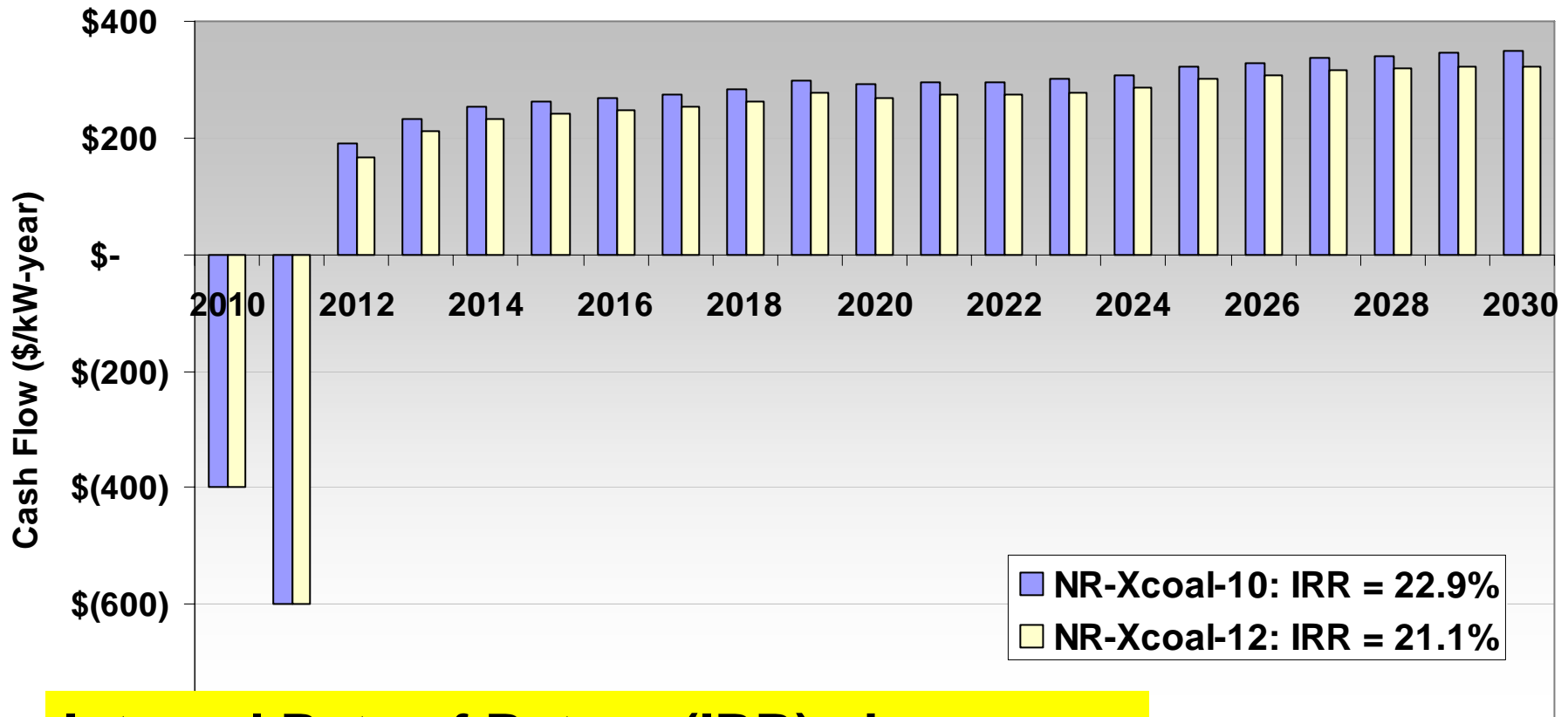


# Results Here Contrast Impact of Climate Policy for Two Prototypical Coal Units

- Xcoal-10 (existing coal w. heat rate of 10,000)
- Xcoal-12 (existing coal w. heat rate of 12,000)
- Explore three climate policy cases starting in 2015
  - No policy
  - Stabilization policy (\$20/ton, + 3%/year)
  - Aggressive policy (\$50/ton, + 3%/year)
- Assume \$1,000/kW retrofit investment
  - Spend \$400 in 2010, \$600 in 2011
  - Operating parameters remain unchanged after retrofit

# Cash Flows for \$1,000/kW Retrofit of Two Existing Coal Units with Heat Rates of 10,000 and 12,000

Annual Cash Flow for No Climate Policy Case



**Internal Rate of Return (IRR) gives breakeven rate of return on cash flows**

# What is the Impact of Climate Policy on Returns?

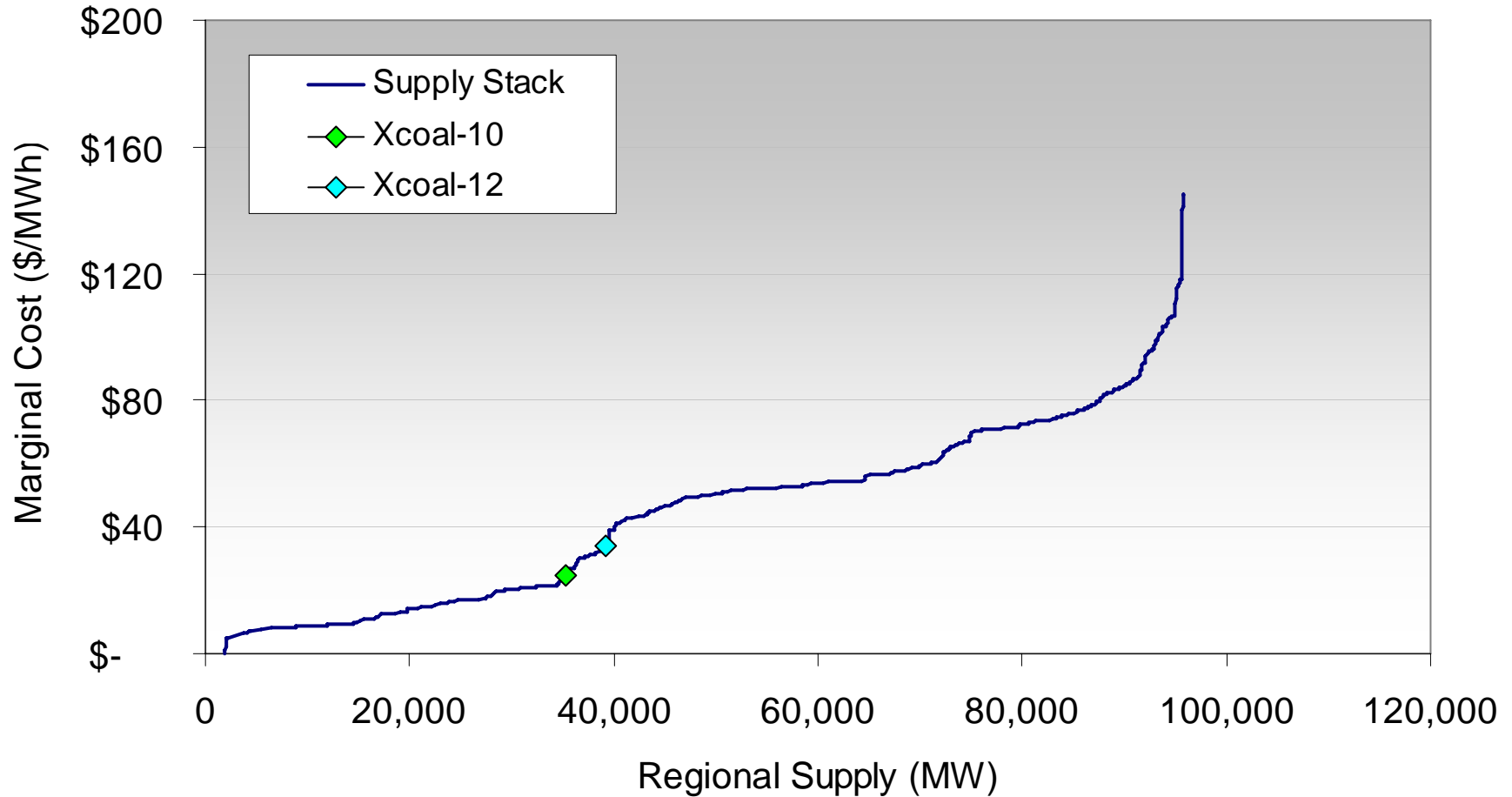
- Cap-and-trade climate policy will impinge on existing coal
- With high price on CO<sub>2</sub>:
  - System redispatches gas more
  - New non emitting generation added to stack
  - Customers cut load in response to price increases
- Coal units run less and less
- Cash flows to coal units drop even faster
  
- But these forces take time

# EPRI Modeling System Integrates All Major Options for Reducing Electric Sector CO<sub>2</sub> Emissions

- Combines three CO<sub>2</sub> reduction activities for generation in integrated cost-minimizing mix
  - Redispatch existing generation (short-term effect)
  - Add new generation to cover growth and retirements (long-term effect)
  - Substitute new generation to cut existing source emissions (long-term effect)
- Reflects lead times to build new capacity
- Does not incorporate detailed system constraints on operations, transmission or new investment
- Includes role of customer load response to higher power prices (and the interaction over time with needs for new generation)

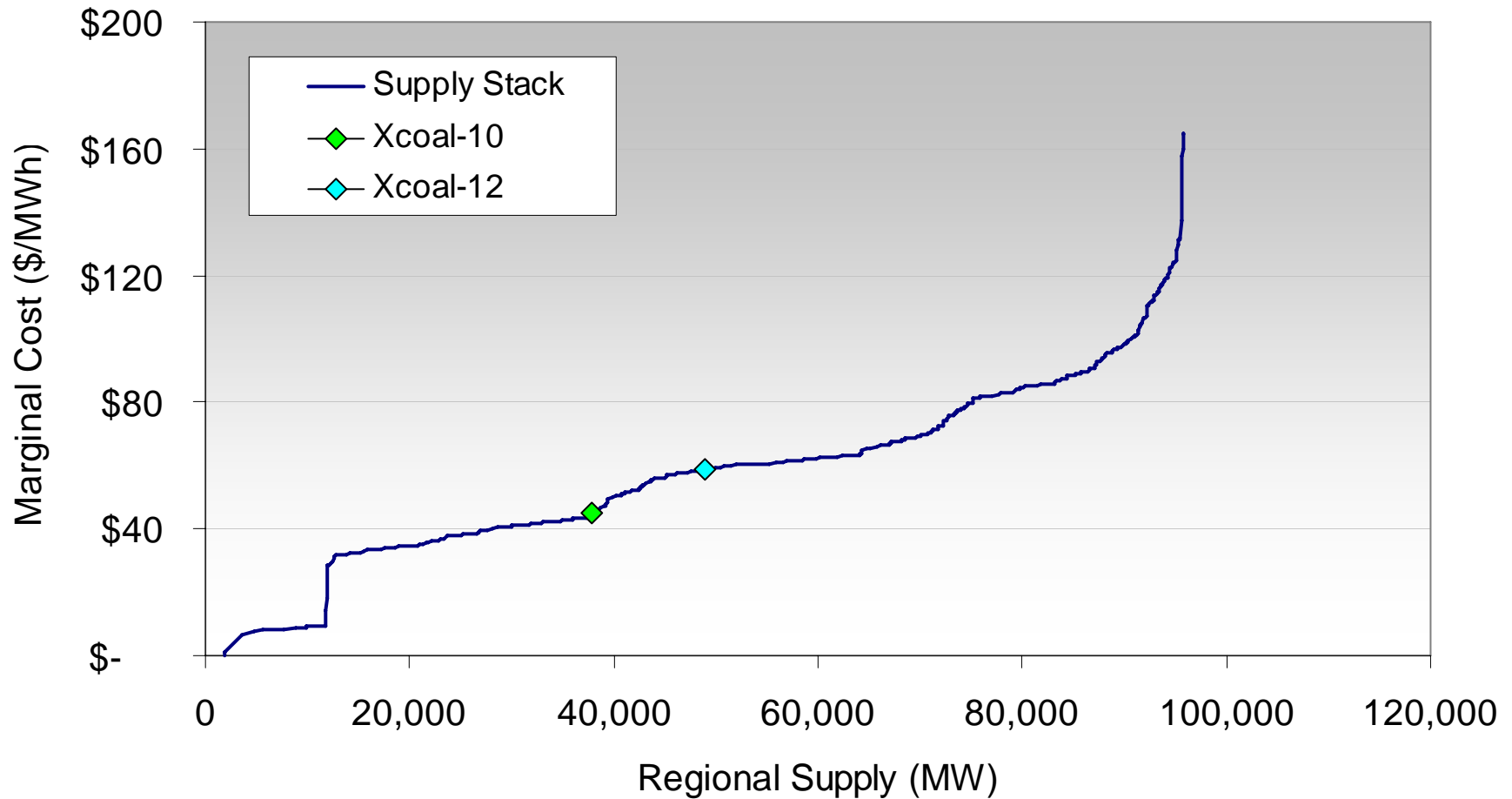
# The Effect of CO<sub>2</sub> Price

Regional Supply Stack - CO<sub>2</sub> @ \$0/ton



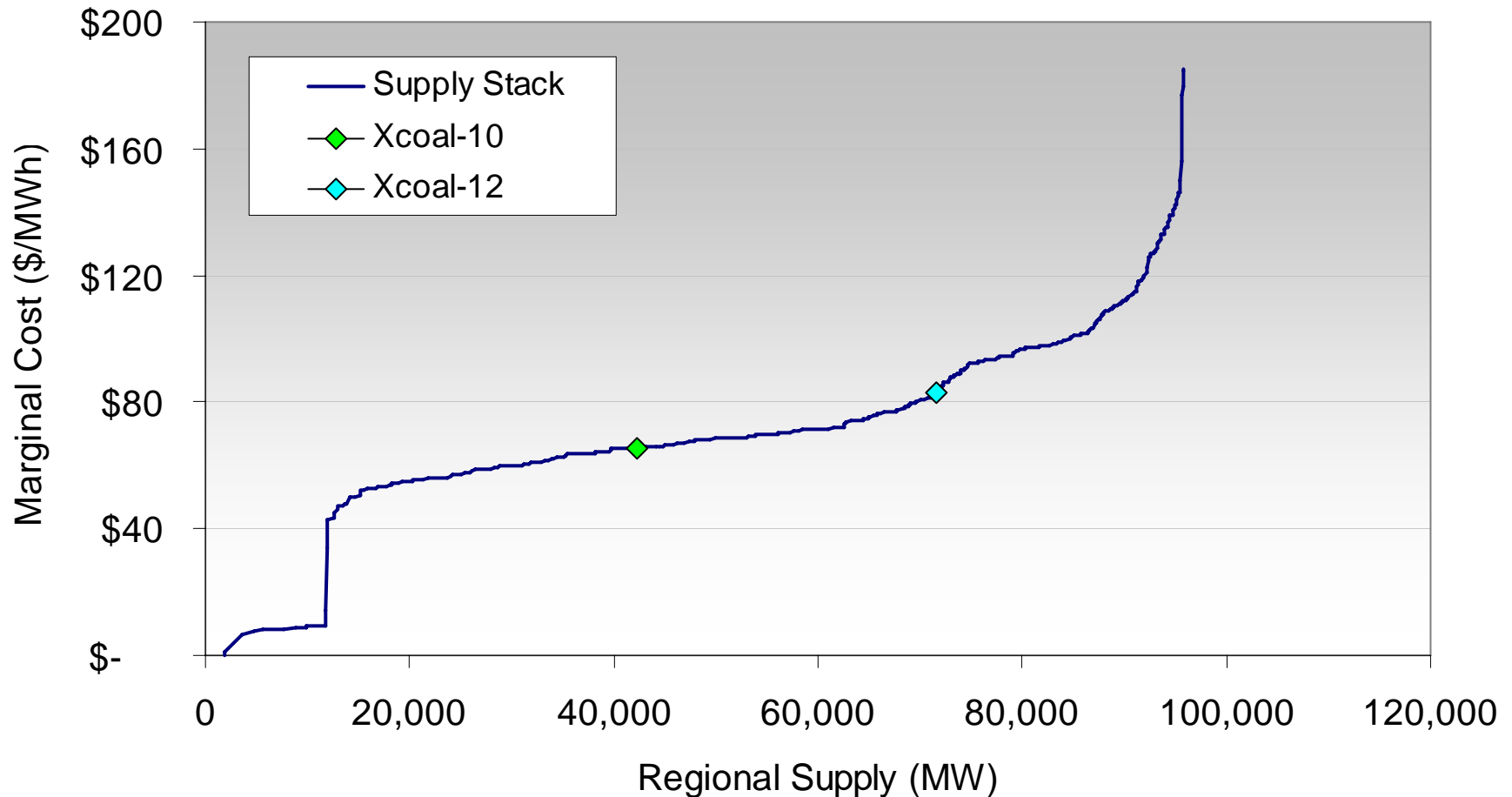
# The Effect of CO<sub>2</sub> Price - \$20/ton

Regional Supply Stack - CO<sub>2</sub> @ \$20/ton



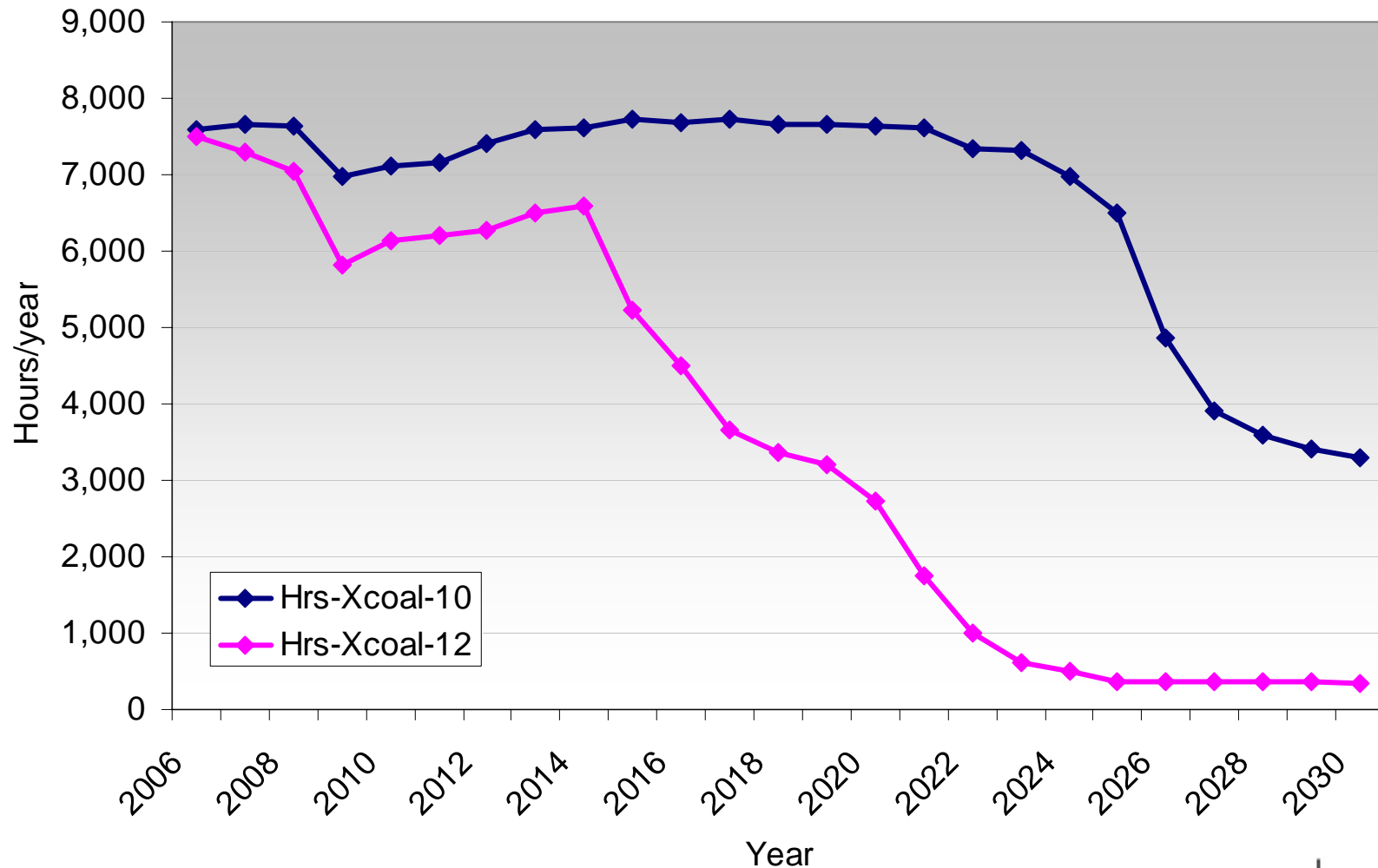
# The Effect of CO<sub>2</sub> Price - \$40/ton

Regional Supply Stack - CO<sub>2</sub> @ \$40/ton



# Operating Hours Decline Sharply in Aggressive Policy Case

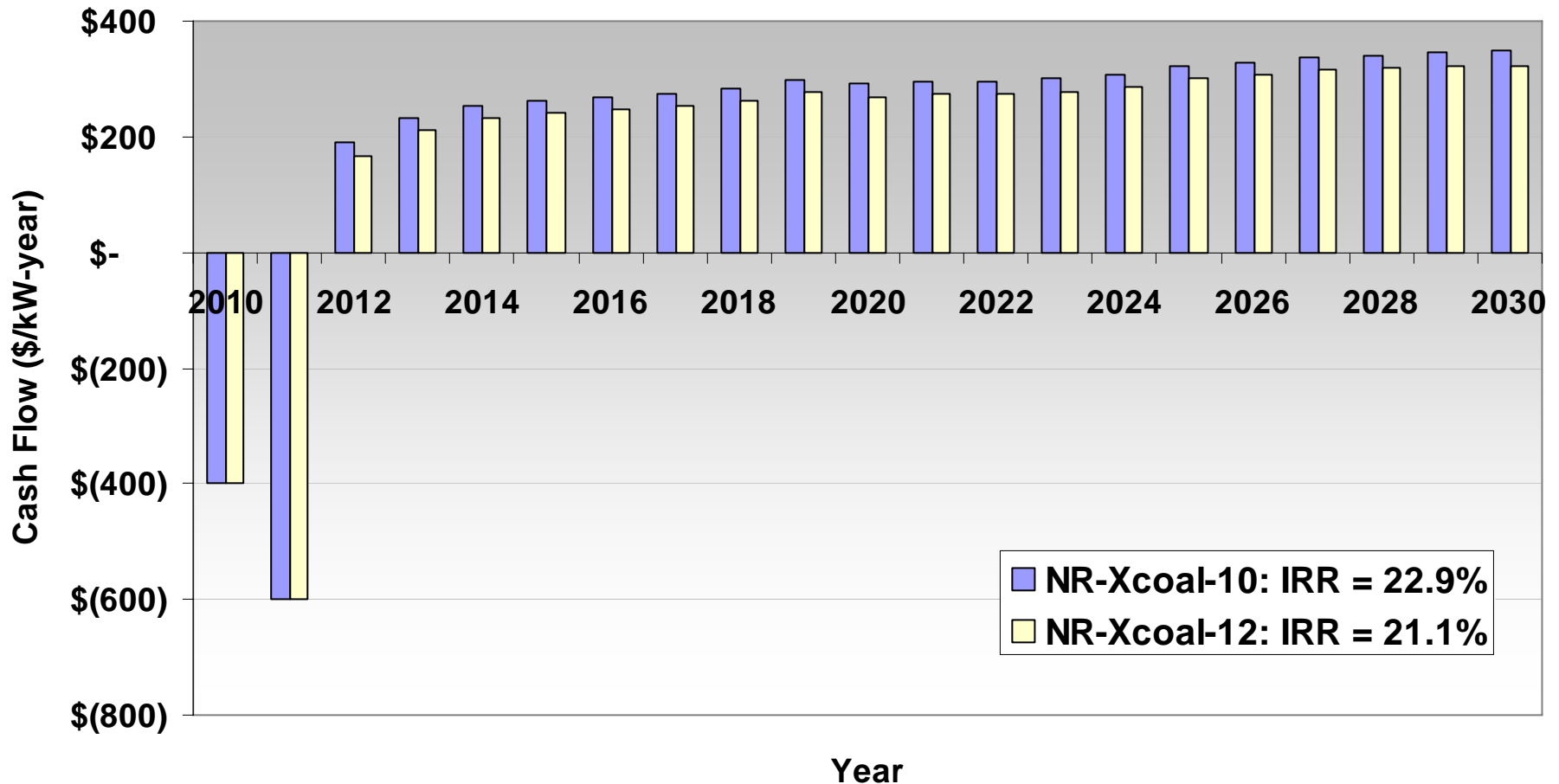
Unit Annual Operating Hours - Aggressive Climate Policy Case





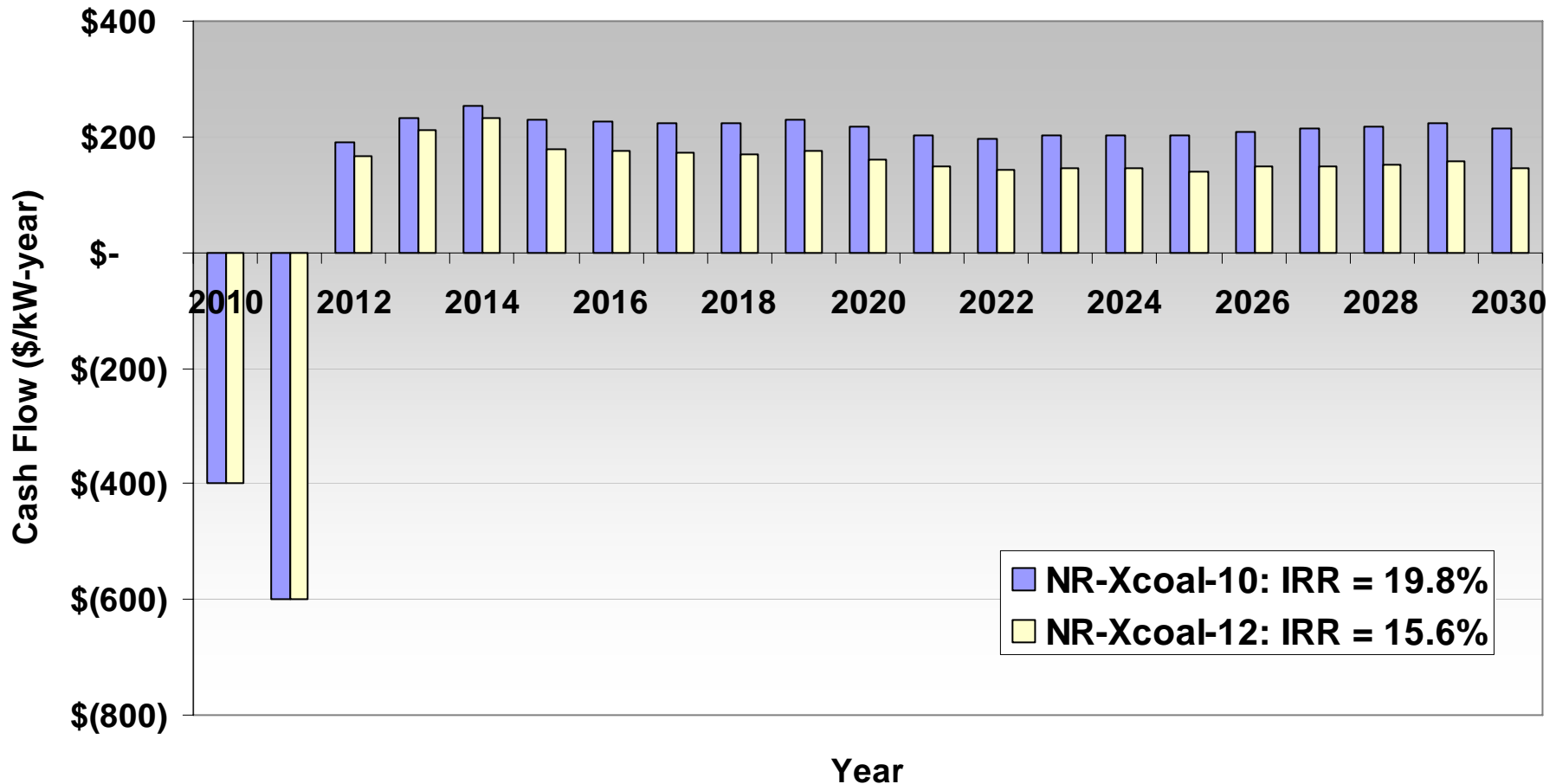
# Cash Flows for \$1,000/kW Retrofit of Two Existing Coal Units with Heat Rates of 10,000 and 12,000

Annual Cash Flow for No Climate Policy Case



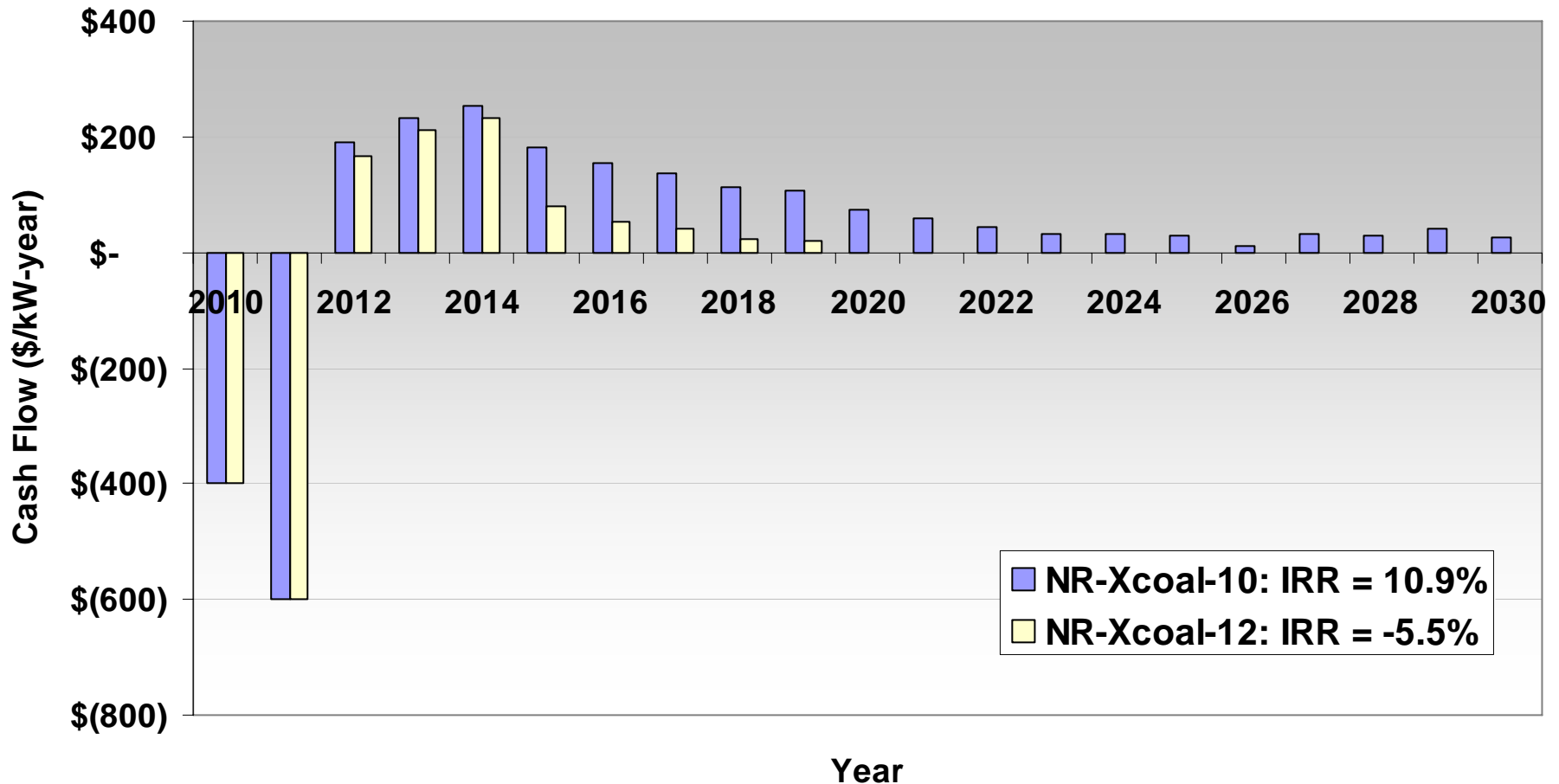
# Cash Flows for \$1,000/kW Retrofit – Stabilization Policy Case

Annual Cash Flow for Stabilization Climate Policy Case



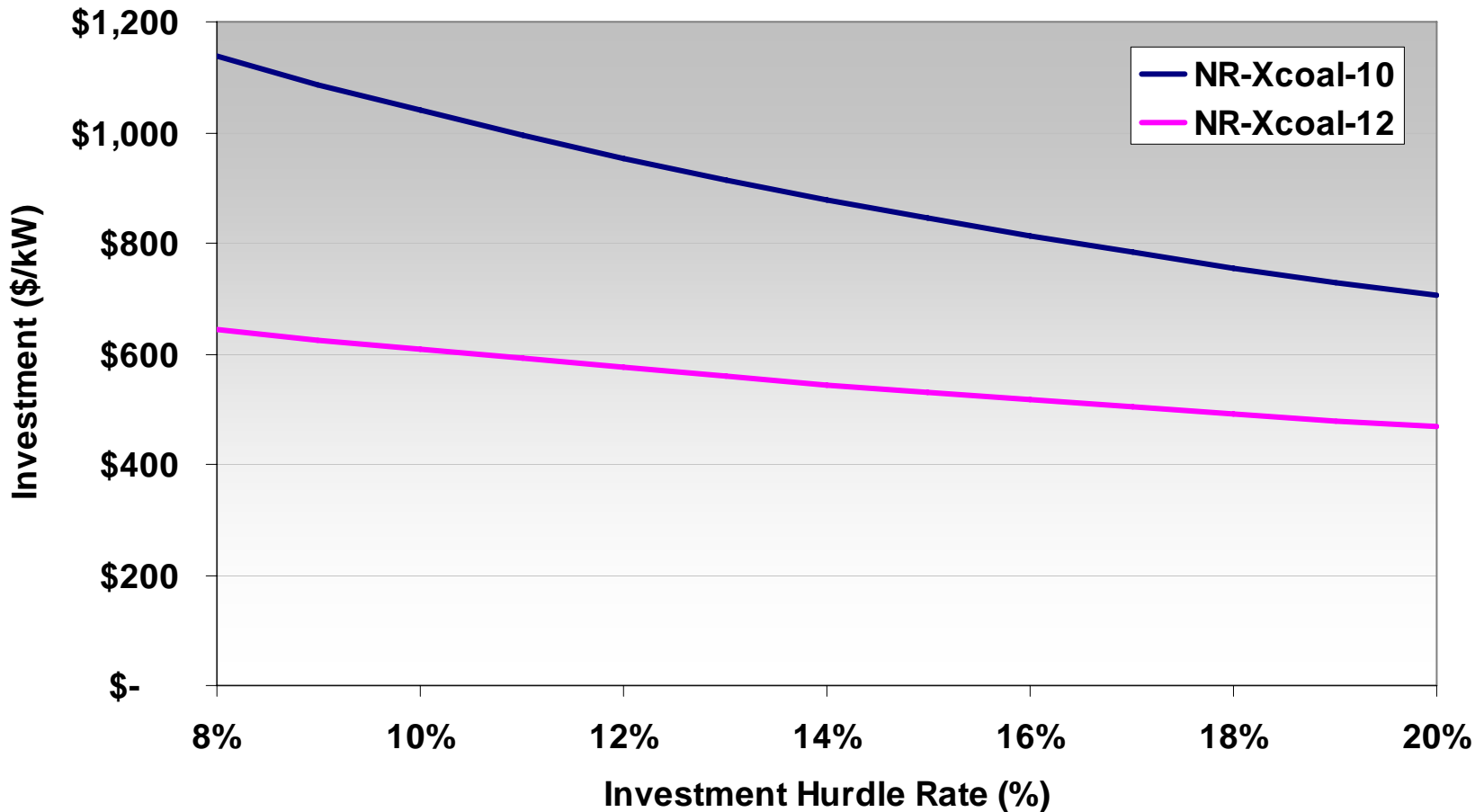
# Cash Flows for \$1,000/kW Retrofit – Aggressive Policy Case

Annual Cash Flow for Aggressive Climate Policy Case



# Even in Aggressive Policy Case Existing Units Worth Substantial Retrofit Investment

Investment Meeting Hurdle Rate for Aggressive Climate Policy Case



# Your Results May Differ

- What form will climate policy take?
  - When would it start?
  - Is goal stabilization, or cuts below historic levels?
  - How broad the coverage?
- Investment worthiness depends on many other factors
  - Regional power market
  - Natural gas prices
  - Unit's heat rate
  - Minimum sustainable annual fixed O&M

# Insights

- Existing coal units produce substantial value, justifying substantial investment to keep them operating
- Timing and stringency of climate policy can greatly reduce how much retrofit investment can expect to be recovered
- Even with aggressive climate policy, however, substantial investment in existing generation may be warranted
  - The higher the unit efficiency the more “worthy”
  - Higher natural gas prices increase worthiness too

# Questions?

- Contact: Victor Niemeyer- [niemeyer@epri.com](mailto:niemeyer@epri.com); 650-855-2744

